

**GIBRALTAR REGULATORY AUTHORITY**

**REPORT AND FINANCIAL STATEMENTS**

**31 MARCH 2022**

---

# **GIBRALTAR REGULATORY AUTHORITY**

## **REPORT AND FINANCIAL STATEMENTS**

### **CONTENTS**

	<b>PAGE</b>
Members and other information	1
Chairman's report	2
Independent auditor's report to the members	4
Income and expenditure account	7
Balance sheet	8
Notes to the financial statements	9

# **GIBRALTAR REGULATORY AUTHORITY**

## **Members and other Information**

### **Members**

Paul Canessa (Chairman) - Resigned 30th September 2021

John Paul Rodriguez - Chairman from 1st October 2021

Tony Provasoli

Kieran Power

Francis Lopez

### **Auditors**

Moore Stephens Limited

Suite 5

Watergardens 4

Waterport

Gibraltar

### **Office address**

2nd Floor

Eurotowers 4

1 Europort Road

Gibraltar

# **GIBRALTAR REGULATORY AUTHORITY**

## **Chairman's Report**

The Members of the Gibraltar Regulatory Authority ("the Members") submit their report and the audited financial statements for the year ended 31 March 2022.

## **Principal activities**

The principal activities of the Gibraltar Regulatory Authority ("the GRA" or "the Authority") are to exercise the powers, discharge the duties and perform the functions required of it under the Gibraltar Regulatory Authority Act 2000, as delegated to it by Her Majesty's Government of Gibraltar ("HMGoG"), and as may be required from time to time by statutory provision.

## **Results**

The results for the year are shown in the income and expenditure account on page 7. The surplus for the year of £127,678 (2021: deficit for the year of £115,176) was transferred to the general fund.

## **Going concern**

The financial statements have been prepared on a going concern basis. The going concern basis of presentation assumes continuity of operations, realisation of assets and satisfaction of liabilities in the ordinary course of operations. Continued funding from HMGoG is primarily required to support the Authority. However, since the Authority was established for the purpose of implementation of the Gibraltar Regulatory Authority Act 2000, the Authority's existence is dependent on the enactment of the said Act. As such, the Members are not aware of any plans of HMGoG to repeal the Act and abolish the Authority, as well as of any events that could lead HMGoG to significantly reduce its funding contributions to support the Authority.

## **Members**

The members who served during the year and to date were as stated on page 1.

## **Statement of Members' responsibilities**

The Members are responsible for preparing financial statements for each financial year which give a true and fair view of the state of affairs of the Authority at the end of the financial year and of the surplus or deficit for that year and which comply with the Gibraltar Regulatory Authority Act 2000.

Under that law the Members have elected to prepare the financial statements in accordance with applicable law in Gibraltar and Gibraltar Financial Reporting Standards. In preparing the financial statements, the Members are required to:

- Select suitable accounting policies and apply them consistently;
- Make judgements and estimates that are reasonable and prudent;
- State whether applicable accounting standards have been followed, subject to any material departures disclosed and explained in the financial statements; and
- Prepare the financial statements on the going concern basis unless it is inappropriate to presume that the Authority will continue in operation.

The Members are responsible for keeping proper accounting records that disclose with reasonable accuracy at any time the financial position of the Authority and enable them to ensure that the financial statements comply with applicable law. They are also responsible for safeguarding the assets of the Authority and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

## GIBRALTAR REGULATORY AUTHORITY

### Chairman's Report (continued)

#### Disclosure of information to auditors

Each person that was a member at the time this report was approved confirms that:

- so far as he is aware, there is no relevant audit information of which the Authority's auditor is unaware; and
- he has taken all the steps that he ought to have taken as a Member in order to make himself aware of any relevant audit information and to establish that the Authority's auditor is aware of that information.

Moore Stephens Limited, the auditors during the year, being eligible for reappointment, have expressed their willingness to continue in office for the following year.

This report was approved by the Members on 30/05/22 and signed by order of the GRA Board.



John Paul Rodriguez  
Chief Executive Officer (Chairman)



Bradley Tosso  
Director



PO Box 743, Suite 5,  
Watergardens 4 Waterport,  
Gibraltar GX11 1AA

T +350 200 74518  
F +350 200 70189  
E [enquiries@msgib.com](mailto:enquiries@msgib.com)

[www.msgib.com](http://www.msgib.com)

**TO THE MEMBERS OF GIBRALTAR REGULATORY AUTHORITY**

## Report on the Audit of the Financial Statements

## Opinion

We have audited the financial statements of Gibraltar Regulatory Authority (the "Authority"), which comprise the income and expenditure account, the balance sheet as at 31 March 2022, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements:

- give a true and fair view of the state of the Authority's affairs as at 31 March 2022 and of its surplus for the year then ended; and
- have been properly prepared in accordance with Gibraltar Financial Reporting Standards applicable to Smaller Entities.

### Basis for Opinion

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the Authority in accordance with the International Ethics Standards Board for Accountants Code of Ethics for Professional Accountants (IESBA Code), and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

## Responsibilities of the Members for the financial statements

The Members of the Authority (the "Members") are responsible for the preparation of financial statements that give a true and fair view in accordance with applicable law in Gibraltar and Gibraltar Financial Reporting Standards, and for such internal control as the Members determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Members are responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Members either intend to cease the Authority's operations, or have no realistic alternative but to do so.



**Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with ISAs, we exercise professional judgement and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Members.
- Conclude on the appropriateness of the Members' use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Authority to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with the Members regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.



**MOORE Stephens**

This report, including the opinion, has been prepared for and only for the Authority's Members and for no other purpose. We do not, in giving these opinions, accept or assume responsibility for any other purpose or to any other person to whom this report is shown or into whose hands it may come save where expressly agreed by our prior consent in writing.

Digitally signed by Andrew Dixon  
DN: cn=Andrew Dixon, gn=Andrew Dixon  
c=GI, o=Gibraltar, f=GI, ou=Moore Stephens Limited, ou=Moore Stephens Limited, e=andrew.dixon@msiom.com  
Reason: I am approving this document  
Location:  
Date: 2022-06-01 09:08+01:00

.....  
Andrew Dixon  
Statutory auditor  
For and on behalf of  
Moore Stephens Limited  
Gibraltar

Date: 01/06/2022 .....



**GIBRALTAR REGULATORY AUTHORITY**  
**INCOME AND EXPENDITURE ACCOUNT**  
For the year ended 31 March 2022

	Notes	2022 £	2021 £
<b>Turnover</b>			
HM Government of Gibraltar contributions	1	2,380,000	2,230,000
		<u>2,380,000</u>	<u>2,230,000</u>
<b>EXPENDITURE</b>			
Staff expenses	2	1,748,610	1,811,749
Establishment costs		276,282	257,844
Other operating expenses		82,194	77,887
Committee members' fees		22,500	25,000
Legal and professional fees		83,688	128,263
Auditor's remuneration		5,750	5,800
Depreciation		33,298	38,633
		<u>2,252,322</u>	<u>2,345,176</u>
<b>SURPLUS/ (DEFICIT) FOR THE YEAR</b>		<u>£ 127,678</u>	<u>£ (115,176)</u>
<b>General Fund bought forward</b>		336,053	451,229
<b>General Fund carried forward</b>		<u>463,731</u>	<u>336,053</u>


There are no recognised gains or losses other than as disclosed above and there have been no discontinued activities or acquisitions in the current or preceding year.

The notes on pages 9 to 11 form part of these financial statements.

**GIBRALTAR REGULATORY AUTHORITY**  
**BALANCE SHEET**  
As at 31 March 2022

	Notes	2022 £	2021 £
<b>FIXED ASSETS</b>			
Tangible assets	4	61,156	90,491
<b>CURRENT ASSETS</b>			
Debtors	5	42,484	47,925
Cash at bank and in hand		470,445	367,092
		<u>512,929</u>	<u>415,017</u>
<b>CREDITORS: AMOUNTS FALLING DUE WITHIN ONE YEAR</b>	6	(110,354)	(169,455)
<b>NET CURRENT ASSETS</b>		<u>402,575</u>	<u>245,562</u>
<b>NET ASSETS</b>		<u>£463,731</u>	<u>£336,053</u>
<b>Financed by:</b>			
General Fund		<u>463,731</u>	<u>336,053</u>

The financial statements were approved and authorised for issue by the Gibraltar Regulatory Authority on 30/05/22 and signed on its behalf by:

  
.....  
John Paul Rodriguez  
Chief Executive Officer (Chairman)

  
.....  
Bradley Tosso  
Director

The notes on pages 9 to 11 form part of these financial statements.

**GIBRALTAR REGULATORY AUTHORITY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**For the year ended 31 March 2022**

**1. Accounting policies**

The Gibraltar Regulatory Authority ("the Authority") is an independent statutory body that was established under the Gibraltar Regulatory Authority Act 2000. Its various duties are laid out in several different acts.

The Authority has a wide range of responsibilities across various sectors and sets and enforces regulatory rules in accordance with Gibraltar and European Union legislation. The Authority's remit includes to promote data privacy and uphold information rights, and regulate and enable competition in the electronic communications, broadcasting and postal sectors. It also carries out regulatory functions in the areas of higher education and cyber security.

The financial statements have been prepared under the historical cost convention and in accordance with applicable law in Gibraltar and Gibraltar Financial Reporting Standards. These financial statements have also been prepared on a going concern basis. A summary of the more important accounting policies is noted below:

***Basis of accounting***

The financial statements have been prepared in accordance with Gibraltar Financial Reporting Standards (GFRS) 102, in particular Section 1A. In accordance with this, only those disclosures that are considered to be relevant to giving a true and fair view have been included. It should be noted that the Authority meets the definition of a Public Benefit Entity.

***Going concern***

The financial statements have been prepared on a going concern basis. The going concern basis of presentation assumes continuity of operations, realisation of assets and satisfaction of liabilities in the ordinary course of operations. Continued funding from HM Government of Gibraltar ("HMGoG") is primarily required to support the Authority. However, since the Authority was established for the purpose of implementation of the Gibraltar Regulatory Authority Act 2000, the Authority's existence is dependent on the enactment of the said Act. As such, the Members are not aware of any plans of HMGoG to repeal the Act and abolish the Authority, as well as of any events that could lead HMGoG to significantly reduce its funding contributions to support the Authority.

***Income***

Income includes contributions from HMGoG approved in yearly government budgeting which are recognised on an accruals basis.

***Pension costs***

The Authority makes contributions to the Gibraltar Provident Trust (No. 2) Pension Scheme and to The Gibraltar Superannuation Fund Scheme. Costs are accounted for on an accruals basis and are recognised in the income and expenditure account in the year in which they are incurred.

***Tangible assets***

Tangible assets are stated at purchase cost, together with any incidental expenses of acquisition and are depreciated

***Depreciation***

Depreciation on tangible assets is calculated so as to write down their cost, by annual instalments over their estimated useful economic lives. The following rates apply:

Fixtures and fittings	20% Straight line
Office equipment	20% Straight line
Computer equipment	50% Straight line

**GIBRALTAR REGULATORY AUTHORITY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
For the year ended 31 March 2022

**1. Accounting policies (continued)**

**General Fund**

The General Fund represents the accumulated surplus in excess of expenditure of the Authority.

**Financial Instruments**

Financial assets and financial liabilities are recognised when the Authority becomes a party to the contractual provisions of the instrument. Financial liabilities and equity instruments are classified according to the substance of the contractual arrangements entered into. An equity instrument is any contract that evidences a residual interest in the assets of the Authority after deducting all of its liabilities. All financial assets and liabilities are initially measured at amortised cost using the effective interest method. Debt instruments that have no stated interest rate and are classified as creditor or debtor within one year are initially measured at an undiscounted amount of the cash or other consideration expected to be paid or received, net of impairment.

<b>2. Staff costs</b>	<b>2022</b>	<b>2021</b>
	<b>£</b>	<b>£</b>
Staff costs are analysed as follows:		
Wages and salaries	1,517,803	1,523,437
Social security and pension costs	252,394	250,235
Holiday pay accrual	(21,588)	38,076
	<u>1,748,610</u>	<u>1,811,748</u>

The average number of employees during the year ended 31 March 2022 was 28 (2021: 28).

**3. Taxation**

Under the provisions of the Gibraltar Regulatory Authority Act 2000, the Income of the Authority is exempt from income tax.

**4. Tangible fixed assets**

	Office equipment £	Fixtures and fittings £	Computer equipment £	Total £
<b>COST</b>				
At 1 April 2021	63,615	91,311	45,632	200,558
Additions	-	3,435	528	3,963
At 31 March 2022	<u>63,615</u>	<u>94,746</u>	<u>46,160</u>	<u>204,521</u>
<b>Depreciation</b>				
At April 2021	16,675	51,241	42,151	110,067
Charged for the year	12,723	17,946	2,629	33,298
At 31 March 2022	<u>29,398</u>	<u>69,187</u>	<u>44,780</u>	<u>143,365</u>
<b>Net book value</b>				
As at 31 March 2022	<u>34,217</u>	<u>25,559</u>	<u>1,380</u>	<u>61,156</u>
As at 31 March 2021	<u>46,940</u>	<u>40,070</u>	<u>3,481</u>	<u>90,491</u>

<b>5. Debtors</b>	<b>2022</b>	<b>2021</b>
	<b>£</b>	<b>£</b>
Prepayments	<u>42,484</u>	<u>47,925</u>

**GIBRALTAR REGULATORY AUTHORITY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
For the year ended 31 March 2022

**6. Creditors: amounts falling due within one year**

	2022	2021
	£	£
Trade creditors	2,285	8,461
Accruals and deferred income	11,581	22,918
Other creditors	80,000	100,000
Holiday pay accrual	16,488	38,076
	<u>110,354</u>	<u>169,455</u>

Other creditors include a provision for estimated legal fees that may arise from ongoing legal cases.

**7. Lease Commitments**

The Authority leases a property for its own occupation. The Authority's liability to pay future rents under the terms of the lease are as follows:

	2022	2021
	£	£
Payable within one year	181,868	179,309
Payable between two and five years	194,947	376,815
Payable after more than five years	<u>-</u>	<u>-</u>

The lease payments made during the year amount to £179,309 (2021: £176,324).

**8. Related party transactions**

Fees paid to the Members were as follows:

	2022	2021
	£	£
Paul Canessa	2,500	5,000
John Paul Rodriguez	5,000	5,000
Tony Provasoli	5,000	5,000
Kieran Power	5,000	5,000
Francis Lopez	5,000	5,000
	<u>22,500</u>	<u>25,000</u>

**9. Contingent liability**

At the date of reporting the Authority is both an appellant and respondent in two appeals.

For the former, the final hearing took place during the year and judgement was given in favour of the Authority which was followed by an order stating that costs of the appeal incurred at all levels of Court shall be recoverable. The Authority believes that the future legal costs pertaining to this case to be minimal. Considering the present situation, the legal costs recoverable cannot be reliably measured and are not recognised in these financial statements.

The Authority is a respondent for another appeal filed by a licensee and the hearing is expected to take place in January 2023. There are currently uncertainties relating to both the amount and timing of any outflow and the possibility of any reimbursement of legal fees. Due to these uncertainties, it has been deemed impracticable to make any further disclosure.

**10. Events after the reporting date**

There have been no other significant events after the end of the reporting year to disclose in the financial statements.

